LOCAL AGENCY FORMATION COMMISSION	
LAFCo	APR 2 8 2020
509 W. WEBER AVENUE SUITE 420 STOCKTON, CA 95203	
APPLICATION REFERRAL	Byron Sanitary District

TO: Community Development Department County Public Works Department Environmental Health Department San Joaquin Sheriff's Office Council of Governments Alameda County Fire District East Contra Costa Fire District Bureau of Reclamation San Luis & Delta-Mendota Water Authority Tracy Cemetery District

> Town of Discovery Bay Community Services District Tracy Unified School District Lammersville Unified School District Banta Unified School District Liberty High School District

County Administrator's Office City of Tracy SJ County Resource Conservation Tracy Rural Fire District Mountain House Community Services District South Delta Water Agency State Water Resources Control Board Zone 7 Water Agency Byron Sanitary District Byron Brentwood Knightson Union Cemetery District Reclamation District No. 800 (Byron Tract) Jefferson Elementary School District

Byron Elementary School District Mountain House Elementary School District

FROM: James E. Glaser, Executive Officer

PROJECT: CONSOLIDATION OF BYRON BETHANY IRRIGATION DISTRICT AND THE WEST SIDE IRRIGATION DISTRICT (LAFC 30-19)

REFERRAL DATE: April 23, 2019

Proposal: Byron Bethany Irrigation District and The West Side Irrigation District have submitted an application to LAFCo to consolidate. The proposal is to combine the territory of TWSID with the territory of BBID, creating BBID as a single successor district. The Board of Directors of both districts approved a concurrent resolution for consolidation and the Terms and Conditions specified in Exhibit B of the application.

Location: Byron Bethany Irrigation District consists of 29,477 acres with a service boundary that includes portions of San Joaquin, Alameda, and Contra Costa Counties. The West Side Irrigation District is located east and west of the City of Tracy and has a service boundary of approximately 6,590 acres. (Vicinity Map attached)

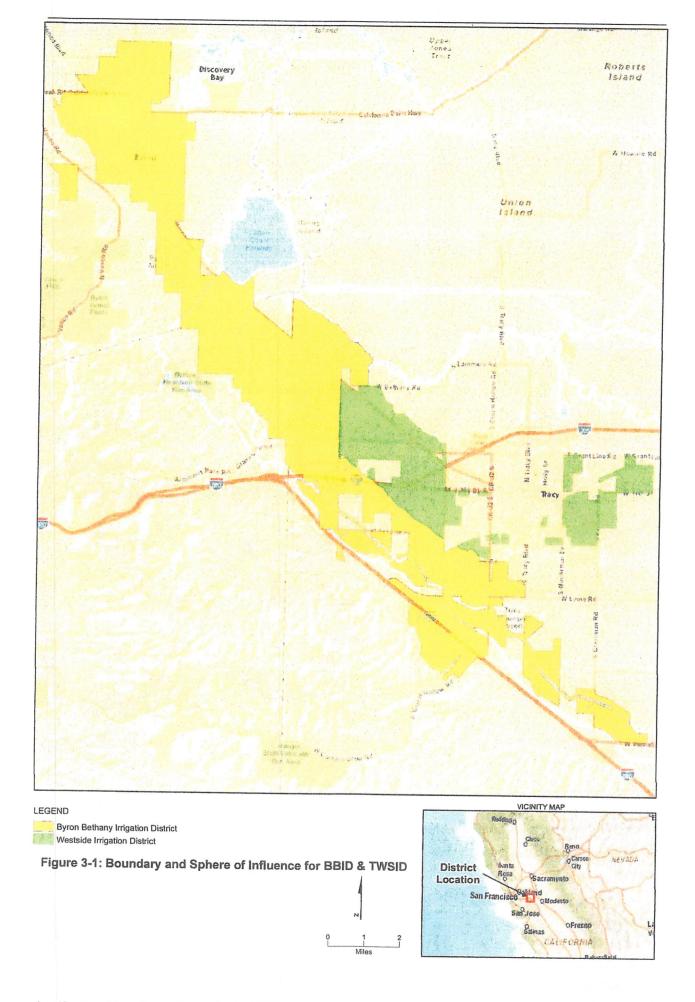
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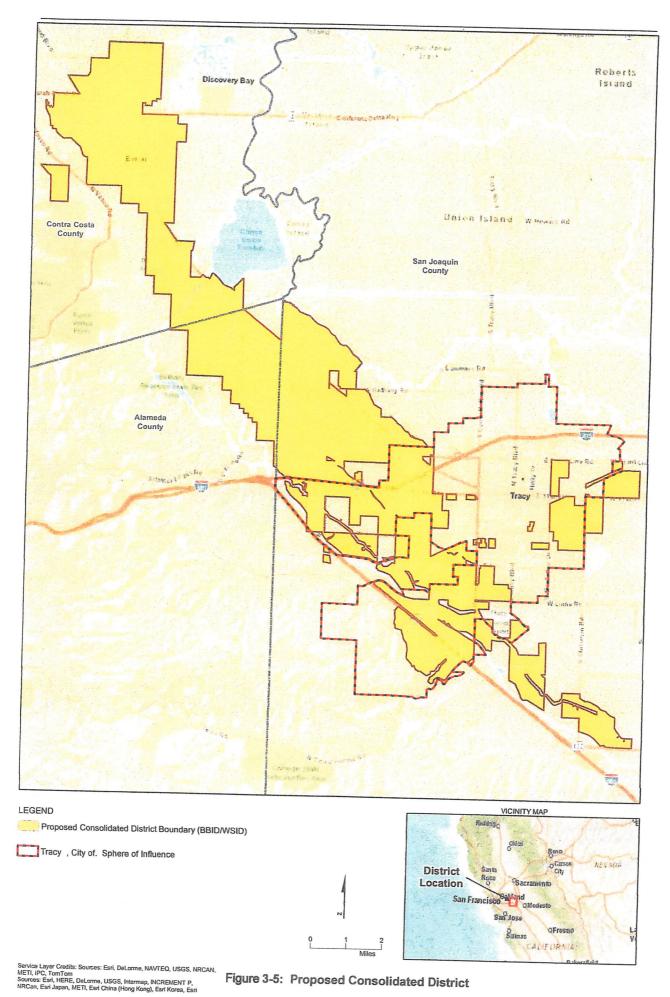
Attached for your technical review and comment is an application package for the above referenced project. Please submit your project-related comments along with any proposed requirements to the LAFCo Office no later than 5:00 P.M. on May 22, 2020. Environmental concerns may also be included in your comments. If a response is not received by this date, we will assume you have no comment.

A Public Hearing to consider the BBID/TWSID Consolidation will be held on June 11, 2020. In response to the COVID-19 emergency and the shelter-in-place orders and consistent with the Governor's Executive Order N-29-20, the public hearing to consider this proposal will be held as an electronic meeting. More information regarding public access to the meeting will be available with the publication of the meeting agenda.

Please call me at (209) 468-3198 if you have any questions or need additional information. Responses may also be emailed to <u>econtreras@sjgov.org</u>. Thank you.

cc: Marcel Marin, Code Enforcement Mike Turn, Development Services Scott Cooper, Public Services Carolyn Steman, County Assessor's Office





Justification Narrative - Consolidated BBID-TWSID

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San Joaquin Local Agency Formation Commission

509 West Weber Avenue Stockton, CA 95203 209-468-3198 FAX 209-468-3199

JUSTIFICATION OF PROPOSAL

Please complete the following information to process an application under the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000: (Indicate N/A if Not Applicable)

SHORT TITLE OF THE PROPOSAL: BBID-1

BBID-TWSID Consolidation

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	City Incorporation	Sphere of Influence Amendment		District Formation
X	Consolidation	Sphere of Influence Update		Annexation
	Detachment	Addition of Services		District Dissolution
		Reorganization (involving an Anne	xation	and Detachment(s))

AGENCY CHANGES RESULTING FROM THIS PROPOSAL

Agency or Agencies gaining territory:	Byron Bethany Irrigation District
Agency or Agencies losing territory:	The West Side Irrigation District

NOTIFICATION

Please indicate the names, addresses and telephone numbers of all Applicants, Applicant's Agents, and all affected Agencies who are to receive the hearing notice and the Executive Officer's Report:

<u>Name</u>	Mailing Address	Telephone
Board of Directors Byron Bethany Irrigation District	7995 Bruns Road Byron CA 94514	209-835-0375
Board of Directors The West Side Irrigation District	1320 Tracy Boulevard Tracy CA 95376	209-835-0503
City Manager's Office City of Tracy	333 Civic Center Plaza Tracy CA 95376	209-831-6115
General Manager's Office Mountain House Community Services District	230 S Sterling Drive Mountain House CA 95391	209-831-56210
Rick Gilmore, General Manager Byron Bethany Irrigation District	7995 Bruns Road Byron CA 94514	209-608-1428
Bruce Baracco, Project Consultant Baracco and Associates	44 Eureka Street Sutter Creek CA 95685	209-304-0028
(Attach a separate sheet if necessary.)		

PROJECT INFORMATION

Please provide project-related information for the following questions:

1.	Do the proposed boundaries create an island of non-agency territory?	N/A	[]Yes	[]	No
2.	Do the proposed boundaries split lines of assessment or ownership?	N/A	[]Yes	[]	No
3.	Does the proposal involve public rights-of-way or easements?	N/A	[]Yes	[]	No
4.	Does the proposal involve public land or land assessed by the State?		[X] Yes	[]	No
5.	Does any part of the proposal involve land under a Williamson Act Contract or Farmland Security Zone?		[X] Yes	[]	No
6.	Does any part of the proposal involve land with a Wildlife/Habitat Easement or Agricultural Land Conservation Easement?	N/A	[]Yes	[]	No
7.	List the affected Assessor Parcel Numbers, Owners of record and Parcel APN Owner	Sizes:	Acreage	<u>e</u>	
	N/A Byron Bethany Irrigation District has 9,157 parcels of record. The West Side Irrigation District has 908 parcels of record.				

- Physical Location of Proposal: Within portions of Alameda, Contra Costa and San Joaquin Counties (refer to Proposal Map).
- Has an application been filed for an underlying project (such as Development Plan, Conditional Use Permit, or Tentative Subdivision Map)?
 [] Yes [X] No If Yes, please attach a Project Site Plan or Tentative Subdivision Map. If No, please provide an estimate of when development will occur: N/A.
- 10. List those public services or facilities which will be provided to the affected territory as a result of the proposed action:

Agricultural irrigation water Water for Municipal and Industrial purposes Storm drainage services

11. Indicate which of these services or facilities will require main line extensions or facility upgrades in order to serve the affected territory:

None; all existing main lines are in place, and all existing facilities are adequate.

12. Provide any other justification that will assist the Commission in reviewing the merits of this request.

Refer to Attachment 1: Justification Narrative, and Attachment 2: Plan for Services

(Attach a separate sheet if necessary)

INDEMNIFICATION AGREEMENT

As part of this application, applicant and real property in interest, if different, agreed to defend, indemnify, hold harmless, and release the San Joaquin Local Agency Formation Commission, its agents, officers, attorneys, and employees from any claim, action, or proceeding brought against any of the above, the purpose of which is to attack, set aside, void, or annul the approval of this application or adoption of the environmental document which accompanies it. This indemnification obligation shall include, but not be limited to, damages, costs, expenses, attorney's fees, or expert witness fees that may be asserted by any person or entity, including the applicant, arising out of or in connection with the approval of this application, whether or not there is concurrent passive or active negligence on the part of the San Joaquin Local Agency Formation Commission, its agents, officers, attorneys, or employees.

Executed at Byron, Galifornia, on February 28, 2020.

	ICANT
Signa	ature: Mu Ilms
Title:	General Manager, BBID and TWSID

REAL PARTY IN INTEREST (If different from Applicant)

Signature: _____ Title: _____

SUBMITTALS

In order for this application to be processed, the following information needs to be provided:

- 1. Two copies of this Justification of Proposal, completed and signed with original signatures;
- 2. Five prints of a full-scale proposal map showing the affected territory and its relationship to the affected jurisdiction (Refer to Guide for Preparation):
- 3. Five copies of an 8.5" x 11" or 11" x 17" reduction of the proposal map;
- Three copies of a metes and bounds description of the affected territory;
- One certified copy of the City Council and/or Special District Board Resolution of Application, or a petition making application to LAFCo (as appropriate);
- 6. Written permission from each affected property owner (or signature form);
- 7. One copy of the project environmental document (One Compact Disc if more than 25 pages);
- 8. One copy of the project Notice of Determination;
- 9. Three 8.5" x 11" copies of the Vicinity Map (if not included on the proposal map);
- One copy of the plan for providing services along with a schematic diagram of water, sewer and storm drainage systems (refer to Government Code Section 56653);
- 11. One copy of the Pre-Zoning map or description (as required by Section 56375);
- 12. One copy of the Statement of Open Space (Ag) Land Conversion (refer to Section 56377);
- 13. One Copy of the Statement of Timely Availability of Water Supplies (refer to Section 56668(k);
- One copy of the Statement of Fair Share Housing Needs (if residential land uses are included in the proposal) (refer to Section 56668(I));
- 15. One copy of the project design (site plan, development plan, or subdivision map);
- One copy of the Residential Entitlement matrix form (if residential land uses are included in the proposal); and
- 17. Filing and processing fees in accordance with the LAFCo Fee Schedule and the State Board of Equalization Fee Schedule.

Additional information may be required during staff review of the proposal.

CERTIFICATION

The undersigned hereby certifies that all LAFCo filing requirements will be met and that the statements made in this application are complete and accurate to the best of my knowledge.

Marc

Date: February 28, 2020

(Signature) Print or Type Name: <u>Rick Gilmore</u>

Daytime Telephone: 209-608-1428

JUSTIFICATION NARRATIVE

<u>Consolidation of</u> Byron Bethany Irrigation District and The West Side Irrigation District

February 28, 2020

Introduction

In July 2016, the respective Boards of Directors of Byron Bethany Irrigation District (BBID) and The West Side Irrigation District (TWSID) determined that it was in both district's best interests to consider consolidating BBID and TWSID into one irrigation district. The genesis for this activity came about in 2014, at a time when TWSID did not have a District Manager, and TWSID Board had expressed concern for the long-term viability of the District. TWSID Board reached out to the BBID Board for assistance. The result was the BBID Board assigning its General Manager, Rick Gilmore, to serve as interim General Manager for TWSID. This arrangement continued until early July of 2016, when substantive discussions resulted in a proposal to move forward on consolidation. Each Board of Directors adopted concurrent resolutions to initiate the consolidation process. In December 2016, TWSID and BBID entered into a Management Agreement such that BBID would provide management services to TWSID including General Manager duties, operations, and maintenance support. TWSID maintained its own legal counsel and District Secretary.

Summary

The Boards of Directors of Byron Bethany Irrigation District and The West Side Irrigation District approved a concurrent resolution for the consolidation of the two districts. (Refer to Exhibit A – Concurrent Resolution No. 1) TWSID adopted this resolution on July 13, 2016. BBID adopted this resolution on July 26, 2016. The Districts propose to accomplish the consolidation by combining the territory of TWSID with the territory of BBID, and creating BBID as a single successor district. TWSID would no longer be a separate entity. The reason for the consolidation is to enhance the services provided to the territories of both BBID and TWSID as described in the analysis of the District's Sphere of Influence (SOI) approved by LAFCo on June 13, 2019. The relationship between BBID and TWSID is shown in Figure 3-1 on page 1-4.

After consolidation of BBID and TWSID occurs, BBID will gain two Divisions (8 and 9) that represent current TWSID territory. The consolidated BBID/TWSID will then be governed by a 9-member Board of Directors, elected by division to staggered 4-year terms by registered voters in each division. Division Directors must own land within the division they hope to represent. The current 7-member BBID Board of Directors is shown by Division in Figure 3-6 on page 1-5. Divisions 1 and 2 are located in Contra Costa County. Division 3 is shared with Alameda and Contra Costa Counties, while Divisions 4 through 7 are located in San Joaquin County, with the Mountain House Community being Division 4. Divisions 8 and 9 will be comprised of TVVSID territory located in San Joaquin County. The configuration for these two divisions will be determined by the Board of Directors.

The Consolidation Process

As part of the consolidation process, the respective Boards of Directors are petitioning San Joaquin LAFCo to initiate consolidation proceedings pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 200 (CKH Act), including Section 56375 *et seq.*, Section 56853, and Section 57500 *et seq.* Under this scenario, the two districts will be consolidated under one action by the Local Agency Formation Commission. BBID will then become the successor district. The primary purpose of the consolidation would be to enhance the services provided to the landowners within each district. Details relating to the services to be provided are contained in the Plan for Services as Attachment 2. A map showing the Consolidated District is shown on Figure 3-5 on page 1-6.

In addition, the Concurrent Resolution specifies the parameters (called Terms and Conditions) under which the Consolidated District would operate. These are detailed in Exhibit B – Terms and Conditions for the Consolidation of Byron-Bethany Irrigation District and The West Side Irrigation District. Major parameters include: the principal act under which the multiple-County Consolidated District would operate; the designation of two service areas within the Consolidated District; the establishment of nine divisions within the Consolidated District; the makeup of the Board of Directors for the Consolidated District; status of TWSID employees; establishment of equal agricultural water rates; equal access and priority to all water legally available to the current West Side Irrigation District; existing TWSID agreements shall be assumed by the Consolidated District; TWSID restricted reserve funds available upon consolidation shall be set aside for the benefit of the West Side Service Area; and the transfer of all assets of TWSID to BBID.

Operational Aspects of the Consolidation

Following completion of the consolidation, the Consolidated District will be composed of two service areas: the Byron Bethany Service Area and the West Side Service Area. The consolidated Board of Directors would then consist of the existing seven Board Members (Divisions 1-7) within the Byron Bethany Service Area, and two additional Board Members (Divisions 8-9) from the West Side Service Area. The Consolidated District would then operate with a 9-member Board of Directors. At the present time, term limits are not at play in either district. Following to 2020 Federal Census, the Consolidated District will likely re-calibrate the divisions, perhaps reducing the number to seven divisions. The current voter roll indicates that there are a total of 10,122 registered voters within the Byron Bethany Service Area. (25 in Alameda County, 721 in Contra Costa County, and 9,376 in San Joaquin County). There are also a total of 8,847 landowners within the Byron Bethany Service Area. The West Side Service Area currently has 340 registered voters and 304 landowners (all within San Joaquin County).

The Consolidated District will employ 22 full time equivalent (FTE) personnel. Eighteen for the Byron Bethany Service Area – 16 Operations & Maintenance Laborers and two Administration Support persons; and four for the West Side Service Area – three Operations & Maintenance Laborers and one Administration Support person. The one General Manager will continue to oversee both Service Areas, and will be assisted by one Assistant General Manager, and one Director of Administration. The Consolidated District will contract for legal counsel services, engineering services, and audit services.

Justification for Consolidation

TWSID's current financial trends indicate that expenses sometimes exceed revenues; and over the long-term this trend is not sustainable. District revenue is derived from two major sources: property tax; and water sales. While property tax revenue has increased around 2% per year, water sales have fallen by 43% between 2012 and 2016; from \$1,099,734 in 2012 to \$621,907 in 2016. This trend is expected to continue. Operating expenses have exceeded operational revenue in five of six years between 2011 and 2016. Only with the addition of non-operating revenue such as property tax, stand-by fees, and interest, has the District been able to operate in the black for three out of six years between 2011 and 2016.

There are two important aspects of consolidation which will be beneficial to TWSID: retiree medical insurance payments; and capital improvement funding.

Retiree Medical Insurance Payments – For several years in the past, TWSID had an employee benefit program covering retire medical insurance which was not sustainable. Since then, the District changed its policy; however TWSID is still responsible for these benefits for a few of the retired and current Directors, and a few past employees. TWSID has set aside \$1.5 million in reserve funds to pay for this expense. At this time, it is not clear whether the reserve fund will be sufficient to fully cover this obligation. As part of the consolidation program, the Consolidated District would then be responsible for any unfunded liability. BBID is proposing to prepare an actuarial study to determine the extent of the retiree medical benefit obligation. If this study determines that there are unfunded liabilities, a plan will be prepared to address the deficit. This may include such actions as modifying water rates, selling surplus TWSID property, or increasing the Water Service Stand-by Fee.

Capital Improvement Funding -- At the present time TWSID does not have a Capital Improvement Plan (CIP), although the District maintains a reserve fund for capital replacement projects (\$1.0 million). However, it is not certain that these funds will be adequate to pay for needed capital improvement projects within the West Side Service Area. BBID is proposing to prepare a CIP for the West Side Service Area which is consistent with BBID's overall CIP. This new plan will consider all capital improvement projects within the two Service Areas, any associated costs, and a plan to pay for these improvements. After consolidation, the West Side Service Area may be eligible for grant funding from the Federal Bureau of Reclamation Smart Water Program, and from the State Integrated Water Management Plan.

Both BBID and TWSID share an aspiration to seek the most efficient provision of service for their water ratepayers. Consolidating BBID and TWSID will help the District to obtain benefits of unified water resources planning and management which will result in more efficient delivery of public services to customers. Based on the joint Management Agreement between BBID and TWSID, a more efficient Service Plan can be developed. This Plan for Services provides a framework for developing such efficiencies. Approval of the consolidation will allow the Consolidated District to more effectively engage with regional partners and to continue making improvements in the area of water supply reliability and water use efficiency. A Consolidated District will also improve upon economies of scale, increase purchasing power, reduce ratepayer costs, allow for personnel and equipment sharing, and coordinating a regular maintenance schedule.

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CONCURRENT RESOLUTION NO. 1

CONCURRENT RESOLUTION OF APPLICATION BY BYRON-BETHANY IRRIGATION DISTRICT AND THE WEST SIDE IRRIGATION DISTRICT

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A CONCURRENT RESOLUTION OF THE BOARDS OF DIRECTORS OF BYRON-BETHANY IRRIGATION DISTRICT AND THE WEST SIDE IRRIGATION DISTRICT CONSTITUTING THE DISTRICTS' RESOLUTION OF APPLICATION TO THE SAN JOAQUIN COUNTY LOCAL AGENCY FORMATION COMMISSION TO INITIATE PROCEEDINGS FOR THE CONSOLIDATION OF BYRON-BETHANY IRRIGATION DISTRICT AND WEST SIDE IRRIGATION DISTRICT

WHEREAS, the Boards of Directors of Byron-Bethany Irrigation District (BBID) and The West Side Irrigation District (WSID) (collectively referred to herein as "Districts") desire to initiate proceedings pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (LAFCO Law), Part 3 of Division 3 (commencing with Section 56000) of Title 5 of the Government Code with the San Joaquin County Local Agency Formation Commission (SJ LAFCO) for the consolidation of the Districts (Consolidation) as specified herein; and

WHEREAS, the Districts wish to accomplish the Consolidation by uniting the territory of WSID with the territory of BBID and creating BBID as the single successor district; and

WHEREAS, the Districts have agreed to initiate the Consolidation with SJ LAFCO by adoption of this Concurrent Resolution; and

WHEREAS, pursuant to Government Code section 56853, in the case of a concurrent consolidation, SJ LAFCO shall approve, or conditionally approve, the proposed consolidation; and

WHEREAS, notice of intent to adopt this Concurrent Resolution of Application has not been given to SJ LAFCO, or to any interested agency or subject agency; and

WHEREAS, the proposal is consistent with the Spheres of Influence for BBID and WSID; and

WHEREAS, the territory included in the consolidated district is inhabited, as defined in the LAFCO Law; and

WHEREAS, the boundaries of the territory included in the consolidated district will be the combined territories of BBID and WSID, as described in Exhibit "A," attached hereto and incorporated herein by reference; and

WHEREAS, the Districts desire that the proposed consolidation be subject to the terms and conditions set forth in Exhibit "B," attached hereto and incorporated herein by reference; and

WHEREAS, the reason for the Consolidation is to enhance the services provided to the territories of both BBID and WSID; and

WHEREAS, the Districts hereby consent to the proposed consolidation without an election by voters within the Districts.

NOW, THEREFORE, BE IT RESOLVED by the Boards of Directors of BBID and WSID that:

- 1. The SJ LAFCO is requested to undertake proceedings for the proposed consolidation pursuant to Part 3 of Division 3 of the LAFCO Law and according to the terms and conditions stated above.
- 2. The President of the Board or General Manager for each District is authorized and directed to execute this Concurrent Resolution and any other documents as SJ LAFCO may reasonably request to accomplish the consolidation initiated by this Concurrent Resolution.
- 3. The President of the Board or General Manager for each District is hereby authorized and directed to perform any and all acts required to effectuate the consolidation initiated by this Concurrent Resolution, including but not limited to preparation and coordination of the application to SJ LAFCO, the justification of proposal, and the plan for services.
- 4. BBID, as the future successor district, will take the lead in preparing the application to SJ LAFCO and any documentation required or requested by SJ LAFCO to accomplish the consolidation initiated by this Concurrent Resolution. BBID will involve and coordinate with WSID in the preparation of the application and any other documentation required or requested by SJ LAFCO.
- 5. This Concurrent Resolution is effective from the date last shown below.

PASSED AND ADOPTED by the Board of Directors of the Byron-Bethany Irrigation District at a regular Board Meeting held on the 26th day of July 2016 by the following vote:

BYRON-BETHANY IRRIGATION DISTRICT:

AYES: Brown, Enos, Kagehiro, M. Maggiore, T. Maggiore, Tuso

NOES:

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ABSENT: Musco

ABSTAIN:

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Russell Kagehiro, President

ATTEST:

Rick Gilmore, Secretary

WEST SIDE IRRIGATION DISTRICT:

PASSED AND ADOPTED by the Board of Directors of the West Side Irrigation District at a regular Board Meeting held on the 13th day of July 2016 by the following vote:

AYES: Alvarez, Pereira, Pombo

NOES: Serpa

ABSENT: Mattos

ABSTAIN:

Jack Alvarez, President

ATTEST: and

Carol Petz, Secretary

EXHIBIT B

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TERMS AND CONDITIONS FOR THE CONSOLIDATION OF BYRON-BETHANY IRRIGATION DISTRICT AND THE WEST SIDE IRRIGATION DISTRICT

The following terms and conditions shall be imposed as a condition of the consolidation of Byron-Bethany Irrigation District (BBID) and The West Side Irrigation District (WSID):

1. The consolidated district shall operate as a multi-county district operating under Division 11 of the California Water Code.

2. The boundaries of WSID shall be divided into two Divisions and added to BBID's existing seven Divisions. The consolidated district shall have a total of nine Divisions.

3. The boundaries of WSID shall be identified as "West Side Service Area" within BBID.

4. The Board of Directors of the consolidated district shall consist of nine members. Each Director shall be elected by the Division they represent. The current WSID Board of Directors shall appoint the initial Directors for the two divisions within the West Side Service Area.

5. All existing employees of the WSID shall be retained by BBID except for the General Manager.

6. All existing employee and Director benefits of the WSID shall be retained by WSID employees and Directors as specified in Resolution 2016-02, attached hereto as Attachment 1 and incorporated herein by reference.

7. Agricultural water rates within all service areas of BBID other than the "Central Valley Project Service Area" (which is the former district boundary of the Plain View Water District) shall be equal, subject only to reasonable adjustment based on the actual cost of pumping water.

8. BBID shall aggressively pursue the authority to provide pre-1914 water to the West Side Service Area.

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9. The West Side Service Area shall have equal access and priority to all water legally available to it served by and through BBID, water transfers, Warren Act water, groundwater well water, and other methods.

10. All existing written agreements of WSID shall be assumed by BBID ("Assumed Agreements"). Assumed Agreements shall also include the applicable drainage agreements for the Cordes Ranch development and the Tracy Gateway development. While these agreements have expired, it is anticipated that each will be renewed.

11. WSID's Central Valley Project Water Service Contract ("Assigned CVP Water") shall be assigned to BBID subject to the approval of the United States Bureau of Reclamation.

12. The West Side Service Area shall have a priority to any and all Assigned CVP Water as follows:

- a. First priority to Assigned CVP Water shall be to Landowners within the West Side Service Area.
- b. Second priority to Assigned CVP Water shall be transferred to third parties, with income generated allocated to the Restricted Reserve Funds.
- c. Third priority to Assigned CVP Water shall be to landowners within BBID outside of the West Side Service Area.

13. The West Side Service Area shall have a priority to water under License 1381 as follows ("License Water"):

- a. First priority to License Water shall be to Landowners within the West Side Service Area.
- b. If the Place of Use for License Water is expanded at any time in the future, second priority to License Water shall be transfer to third parties, with income generated allocated to the Restricted Reserve Funds.
- c. Third priority to License Water shall be to landowners within BBID outside of the West Side Service Area.

14. Funds available to WSID as of the date of consolidation ("Restricted Reserve Funds") shall be set aside in restricted funds established for the benefit of the West Side Service Area as follows:

a. West Side Service Area Capital Replacement Fund (\$1,000,000)

b. West Side Service Area Employee and Director Benefits Fund (\$1,500,000)

c. West Side Service Area Groundwater Well Development Fund (\$1,000,000)

15. West Side Service Area Restricted Reserve Funds shall be supplemented from the proceeds from the sale of any West Side Service Area property rights, payments under Assumed Agreements, and from the sale of any of West Side Service Area Assigned CVP Water or License Water or any other sources of income attributable to the West Side Service Area.

16. Subject to the restrictions outlined above, all assets of WSID shall be transferred to BBID upon the filing of the Certificate of Completion by the San Joaquin County Local Agency Formation Commission.

17. WSID warrants it has no ongoing liabilities that will impact BBID with the exception of long-term debt associated with construction of the Delta-Mendota Canal and the capital costs of the Lodi Energy Center, which are paid through monthly utility bills.

18. BBID warrants that it has no ongoing liability that will impact the West Side Service Area.

Attachment 1

BEFORE THE BOARD OF DIRECTORS OF THE WEST SIDE IRRIGATION DISTRICT

RESOLUTION NO. 2016-02

Resolution Identifying Employee and Director Benefits for Both Existing and Retired Employees and Existing and Retired Directors

WHEREAS, over the years, the Board of Directors (Board) has adopted and amended health insurance and other related employment benefits for employees and Directors to keep a qualified work force and to keep in conformance with changes in the law.

WHEREAS, over the years, the Board has adopted and amended resolutions related to health insurance for retired employees and Directors to keep in conformance with changes in the law.

WHEREAS, the Board has been considering the potential of consolidating with the Byron-Bethany Irrigation District (BBID) and the Board wants to ensure that the existing benefits for employees, retired employees, existing Directors and retired Directors are identified and continue to be provided with any future consolidation with BBID.

WHEREAS, benefits that accrue to retired employees will apply to existing employees that subsequently retire following consolidation. Benefits that accrue to retired Directors shall apply to any Director's position that is eliminated as a result of the consolidation and said Director shall be classified as a retired Director. Any existing Director that serves on the BBID Board as a result of the consolidation and subsequently retires or is not re-elected or re-appointed shall be considered retired at the end of the Director's then term.

BE IT RESOLVED by the Board of Directors of The West Side Irrigation District as follows:

SECTION A - EXISTING EMPLOYEE BENEFITS

1. Full time employees are entitled to medical, dental and life insurance benefits. The District pays 100% of the cost of medical, dental and life insurance benefits for the employee and their dependents. Currently there are 5 employees receiving full medical, dental, and life insurance on themselves and dependents under their choice of plans.

2. Annually on January 1 of each year, all employees receive 6 days (48 hours) of sick leave.

3. Full time employees receive paid vacation accruing annually on the first day of the month in the employee's anniversary month: 2-15 years get 2 weeks per

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year; 16-20 years get 3 weeks per year; after 20 years get 4 weeks per year. Vacation time is not carried over year to year.

4. Full time employees are paid for time missed due to jury duty.

5. Full time employees receive up to 3 days leave of absence with pay for bereavement due to the death of an immediate family member.

6. Employees are paid for the following holidays, New Year's Day, President's Day, Good Friday, Memorial Day, Independence Day, Labor Day, Veteran's Day, Thanksgiving Day and the day after, two weeks at Christmas.

7. Full time employees are eligible for the District's defined benefit plan through VALIC. The District will match employee contributions up to 5%. Employee can contribute more, but the District will only match up to 5%.

8. Employees who were hired prior to February 9, 2011 will receive lifetime health benefits with the following provisions:

(a) Employees employed prior to June 10, 2009:

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(1) Must have been employed on or after December 1, 1991.

(2) Employee must have been employed by the District continuously for at least 14 years.

(3) Employee must be covered by the District's approved health insurance plan at the time of retirement.

(4) Employee must have reached the age of 55 prior to retirement.

(b) Employees hired between June 10, 2009 & February 8, 2011:

(1) Employee must have been employed by the District continuously for at least 25 years.

(2) Employee must be covered by the District's approved health insurance plan at the time of retirement.

(3) Employee must have reached age 60 prior to retirement.

(4) Only the spouse of the qualified employee who was the spouse of the employee at the time that the employee retires is eligible for health insurance benefits upon the requirement of the qualified employee. Should the qualified employee re-marry after retirement any subsequent spouse shall not be entitled to health insurance benefits. (c) Employees hired on or after February 9, 2011 are not entitled to lifetime health benefits as the policy was terminated.

SECTION B - RETIRED EMPLOYEES HEALTHCARE INSURANCE BENEFITS

1. Retired Employees who were hired prior to February 9, 2011 will receive lifetime health benefits with the following provisions:

(a) Retired Employees employed prior to June 10, 2009:

(1) Must have been employed on or after December 1, 1991.

(2) Employee must have been employed by the District continuously for at least 14 years.

(3) Employee must be covered by the District's approved health insurance plan at the time of retirement.

(4) Employee must have reached the age of 55 prior to retirement.

(b) Retired Employees hired between June 10, 2009 & February 8, 2011:

(1) Employee must have been employed by the District continuously for at least 25 years.

(2) Employee must be covered by the District's approved health insurance plan at the time of retirement.

(3) Employee must have reached age 60 prior to retirement.

(4) Only the spouse of the qualified employee who was the spouse of the employee at the time that the employee retires is eligible for health insurance benefits upon the requirement of the qualified employee. Should the qualified employee re-marry after retirement any subsequent spouse shall not be entitled to health insurance benefits.

(c) Retired Employees hired on or after February 9, 2011 are not entitled to lifetime health benefits as the policy was terminated.

2. Health insurance shall be provided for either the life of the Retired Employee or the life of the Retired Employee's spouse, whichever is longer, subject to the requirements set forth in this Section, and subject to the following:

(a) If a Retired Employee, or his/her spouse, reaches age 65 and becomes eligible for Medicare or Medical or otherwise becomes eligible for governmentally provided or mandated health insurance benefits, the District may replace its then existing approved health insurance coverage with supplemental health insurance of a type and amount to be determined by the District.

(b) If a Retired Employee, or his/her spouse, reaches age 65 and becomes eligible for Medicare, said Retired Employee, or his/her spouse, is required to obtain at his/her own expense, Medicare Parts A & B to continue to be eligible for Districtprovided health insurance.

3. The District's health insurance program is purchased through the Association of California Water Agencies and operates pursuant to the rules of that Association. If those rules are changed so as to alter or deny approval of the District's health insurance program for Directors and/or their spouses, then the District's program may be changed to conform to the new rules, or terminated, if required.

SECTION C - EXISTING DIRECTORS HEALTHCARE INSURANCE BENEFITS

1. Directors having served 10 years of consecutive service prior to February 1, 2015 shall qualify for healthcare insurance benefits. The District will pay 100% of the medical plan of the Director's choice for both the Director and their dependents.

2. Directors having served 10 years of consecutive service on or after February 1, 2015 share qualify for healthcare insurance benefits. The District will pay 100% of the least cost medical insurance plan, per available medical plans, for the Director and 50% of the least cost medical insurance plan, per available medical plans for the employee's dependents. The Director and their dependents shall have the option to buy-up to a higher benefit plan at their expense.

SECTION D - QUALIFICATIONS FOR DIRECTORS LIFETIME HEALTH INSURANCE BENEFITS

1. For a Director and his/her spouse to qualify for the health insurance benefits, the Director must meet the following conditions:

(a) The Director must have been duly elected and serving as a Director for the District on or after December 1, 1991.

(b) The Director must have served at least four (4) consecutive four (4) year terms as a director of the District.

(c) The Director must be covered by the District's approved health insurance plan at the time of his/her retirement.

(d) The Director must have reached age 55 prior to retirement.

(e) No lifetime health insurance benefits will be provided to a Director or his/her spouse if the Director is first elected to a term of office that begins on or after January 1, 1995.

2. Health insurance shall be provided for either the life of the Director or the life of the Director's spouse, whichever is longer, subject to the requirements set forth in this Sections, and subject to the following:

(a) If a Director, or his/her spouse, reaches age 65 and becomes eligible for Medicare or Medical or otherwise becomes eligible for governmentally provided or mandated health insurance benefits, the District may replace its then existing approved health insurance coverage with supplemental health insurance of a type and amount to be determined by the District.

(b) If a Director, or his/her spouse, reaches age 65 and becomes eligible for Medicare, said Director, or his/her spouse, is required to obtain at his/her own expense, Medicare Parts A & B to continue to be eligible for District-provided health insurance.

3. The District's health insurance program is purchased through the Association of California Water Agencies and operates pursuant to the rules of that Association. If those rules are changed so as to alter or deny approval of the District's health insurance program for Directors and/or their spouses, then the District's program may be changed to conform to the new rules, or terminated, if required.

Attachment 2

PLAN FOR SERVICES

Consolidation of Byron Bethany Irrigation District and The West Side Irrigation District

February 28, 2020

Introduction

Pursuant to Section 56653 of the Government Code, San Joaquin LAFCo requires that any application for a consolidation include a plan for providing municipal services. In accordance with Section 56653 of the Government Code, this document includes the following information:

- 1. An enumeration and description of the services to be extended to the affected territory.
- 2. The level and range of those services.
- 3. An indication of when those services can feasibly be extended to the affected territory.
- 4. An indication of any improvements or upgrading of structures, roads, sewer or water facilities, or other conditions the local agency would impose or require within the affected territory if the change of organization or reorganization is completed.
- 5. Information with respect to how those services will be financed.

Background

Byron Bethany Irrigation District (BBID) and The West Side Irrigation District (TWSID) are proposing to consolidate into a single irrigation district. The consolidated district will continue to provide services to the combined 'territory' including:

- Irrigation water for commercial agricultural operations;
- Wholesale untreated municipal water to the Mountain House Community Services District (MHCSD);
- Service to twelve other Municipal and Industrial (M&I) customers in the Tracy area.; and
- Storm drainage services to a portion of the City of Tracy.

For details, data and references, refer to the Final Municipal Service Review and Sphere of Influence Update for Byron Bethany Irrigation District and The West Side Irrigation District, prepared for San Joaquin LAFCo, June 13, 2019.

Existing Services

The Byron Bethany Service Area will continue to provide irrigation water to approximately 29,500 acres, including farm properties within the three County service areas (portions of San Joaquin, Alameda, and Contra Costa Counties). In addition, raw water is wholesaled to the Mountain House Community Services District to serve treated water to 15,000 people, plus other Municipal and Industrial users in the Tracy area.

The West Side Service Area of the consolidated district will continue to provide irrigation water to approximately 4,200 acres of crops. In addition, the West Side Service Area provides storm water drainage services consisting of conveyance (existing irrigation canals) and discharge to portions of the City of Tracy, the Tracy Defense Depot, and County Service Area No. 50.

At the present time, the consolidated district will provide approximately 39,300 acre-feet of irrigation water to 33,000 acres each year. Details regarding existing services for each Service Area are provided below. The consolidated district boundary is shown in Figure 3-5 on page 2-7.

Byron Bethany Service Area

Byron Bethany Irrigation District (BBID) is responsible for providing reliable and affordable raw water services to their agricultural and municipal customers. The Byron Bethany Service Area comprises approximately 29,477 acres consisting of farmland (including perennial orchards of almonds, apples, cherries, and walnuts), perennial vines for grapes, and annual crops such as tomatoes, corn, cotton, strawberries, oats, sudan, bell peppers, beans and alfalfa. Of the five service divisions within the Service Area, four are served by pre-1914 appropriative water rights, and one division is served by Federal water (Central Valley Project). In addition to these primary water sources, BBID has been able to purchase raw water from neighboring districts (such as the Contra Costa Water District) during times of drought or water shortages.

Current Water Demand

On average, the Byron Bethany Service Area utilizes 26,000 acre-feet annually (AFA) from its pre-1914 appropriative rights, and 3,600 AFA from the Central Valley Project (CVP). In addition, occasional use of groundwater from private property owners and purchases from Contra Costa Water District (CCWD) can add to the total quantity.

Currently BBID does not use recycled water, although the District is open to the concept if a feasible solution arises in the future.

The demand for agricultural water peaks during mid to late summer as crops mature and crop water use increases. Farmers may also use water in winter for frost protection. The Byron Bethany Service Area currently serves 110 agriculture surface irrigation customers with 315 metered turnouts. An individual farm might have several metered turnouts. The Byron Bethany Service Area also has 12 Municipal and Industrial (M&I) customers, including the Mountain House Community Services District (MHCSD), the City of Tracy, Mariposa Energy LLC, Patterson Pass Business Park, Baselite Concrete, GWF Energy, Musco Family Olive, Kings & Lyon, Safeway Distribution Center, and Costco Distribution Center. MHCSD has been receiving an average of 2,400 AFA to serve current development.

Water Service Facilities

BBID derives its pre-1914 water supply from Italian Slough, with flow diverted from the Harvey O. Banks Pumping Plant (State Water Project) approach channel located upstream from the pumping plant. Water for agricultural purposes is conveyed via water pumps to a series of canals, pipelines and gates to farmland within the Service Area. As shown on Figure 5-1 on page 2-8, the Byron Bethany Service Area delivers irrigation water and municipal water (MHCSD) through a series of canals, pipes, and pump stations. The BBID portion of the consolidated district also has an intertie with Contra Costa Water District to provide water on an emergency basis during water shortages.

BBID's CVP water is supplied by the Delta-Mendota Canal. This water is distributed to the CVP service division through several intakes along the Delta-Mendota Canal. This water is distributed via 9.2 miles of enclosed pipe with meters used to measure flow. Raw water provided to the MHCSD is obtained from the State Water Project and conveyed utilizing a pump station and 30-inch diameter pipeline to the Mountain House Water Treatment Plant. (Refer to Figure 5-1 on page 2-8 for locations.) BBID is working to improve its water storage facilities by supporting the Los Vaqueros Reservoir expansion project in Contra Costa County. BBID can also utilize Federal facilities for water storage including the Delta-Mendota Canal, the O'Neil Forebay, and San Luis Reservoir.

Capital Improvements

BBID adopted a Capital Improvement Plan (CIP) as part of its Agricultural Water Management Plan. A number of projects, including canal linings, pipeline replacement, and conversion of canals to pipelines are included on the CIP projects list. Several have been completed, while others are in the design process or are future planned projects.

West Side Service Area

The West Side Irrigation District (TWSID) is responsible for providing reliable and affordable raw water services to their agricultural customers located east and west of the City of Tracy. The West Side Service Area comprises approximately 6,590 acres of which 4,200 acres are currently in production. Crops grown include alfalfa, beans, corn, oats, and sudan, along with irrigated pasture. In addition, TWSID provides storm water drainage services to the City of Tracy under a mutual agreement.

Current Water Demand

On average, the West Side Service Area utilizes 12,000 acre-feet annually (AFA) from its two sources of water: a post-1914 water license from the State of California; and a water service contract with the Federal Bureau of Reclamation for 2,500 acre-feet annually.

Currently TWSID does not use recycled water, but is working with the City of Tracy to utilize tertiary treated wastewater to be discharged into a TWSID canal and potentially available for agricultural use.

Demand for water in the West Side Service Area is based on current crop configurations, as many farmers rotate their crops from year to year based on market demands, soil health, and water availability. District farmers utilize three methods to irrigate their crops: furrows on 1,100 acres, borders on 1,670 acres, and sprinklers on 1,447 acres.

Water Service Facilities

Water is measured at the pump station at the Old River intake, and distributed to customers from there through a series of canals, pipes, and pump stations.

Capital Improvements

At the present time TWSID does not have a Capital Improvement Plan (CIP), although the District maintains a reserve fund for capital replacement projects (\$1.0 million).

Future Water Demand

In the future, demand for water services from the Consolidated District will be from two sources: agricultural water demand; and municipal water demand. Agricultural water will be utilized in both the Byron Bethany Service Area and the West Side Service Area. Municipal water will be utilized in the Mountain House Community (MHCSD), The Tracy Hills Project (City of Tracy, and the industrial area around the Patterson Pass Business Park. Both BBID and TWSID feel that they have sufficient water resources to meet the demands of their agricultural and municipal water customers through at least the year 2040.

Byron Bethany Service Area

Demand for agricultural irrigation water in the Byron Bethany Service Area is expected to remain static in future years, with additional acreage water use offset by increased water use efficiency through drip irrigation. Water demand for municipal purposes will increase due to additional development in Mountain House and Tracy Hills.

Agricultural water demand for 2020 is projected to be 24,900 acre-feet (AF). This demand will remain constant at 24,900 AF in 2025, 2030, 2035 and 2040.

Municipal water demand for Mountain House is projected to be 5,120 AF in 2020; then increasing to 6,394 AF in 2025, 7,666 AF in 2030, 8,939 in 2035, and 10,172 AF in 2040, which is considered to be full build-out.

Municipal water demand for Tracy Hills is projected to be 5,000 AF in 2020, 10,400 AF in 2025, 13,100 AF in 2030, 15,430 AF in 2035, and 16,230 AF in 2040.

West Side Service Area

TWSID has taken steps to conserve water, which, in concert with fallowed land and/or drycropped farming, has actually reduced the demand for agricultural irrigation water. Following consolidation, the West Side Service Area expects water demand to increase as irrigation increases. The West Side Service Area will also provide municipal water to the City of Tracy for the Tracy Hills project.

Agricultural water demand is projected to be 12,000 AF in 2020, 14,000 AF in 2025 and 2030, 14,500 AF in 2035, and 15,000 AF in 2040.

Municipal water for Tracy Hills will be constant at 4,000 AF per year, beginning in 2020.

Financing

Presented below are summaries of the adopted budgets for each District for the 2019 Budget Year:

Byron Bethany Irrigation District

Revenues	
Property Tax Revenue	\$3,650,000
Water Sales	1,373,000
Miscellaneous Revenue	972,455
Transfer from Unencumbered Reserves	1,201,402
Total	\$7,196,857
Expenditures	
Salaries and Benefits	\$1,897,276
Services and Supplies	3,094,881
Capital Outlay	2,204,700
Total	\$7,196,857

BBID maintains a number of investment accounts, including the California Local Agency Investment Fund (LAIF), JP Morgan Chase, Discover Bank, and Morgan Stanley. As of September 2019, these accounts contained \$15,729,372.

BBID also maintains a number of Reserve Accounts, as of September 2019, as follows:

Insurance/SIR Reserve	\$105,000
SLDMWA – DHCCP Payment Reserve	1,000,000
Rolling Stock Replacement Reserve	100,000
Construction Equipment Replacement Rese	rve 100,000
Groundwater Management Program	200,000
OME & GA Reserve	3 406 250
Mountain House Infrastructure Replacement	2,000,000
CVP Service Area Capital Improvement	50,000
PERS Contribution Contingency	500,000
Capital Improvement Plan - Ten Year CIP P	lan 1,476,086
Legal Reserve	1,000,000
2017 Sales Debt Payment Reserve	1,600,000
2018 Revenue Bonds Debt Payment Reserv	e <u>1,000,000</u>
Total	\$12,537,336

The West Side Irrigation District

Revenues		
Water Sales		\$871,600
Property Tax Revenue		68,500
Miscellaneous Revenue		251,207
Transfer from Reserves		<u>_203,063</u>
	Total	\$1,394,370
Expenditures		
Salaries and Benefits		\$206,500
Services and Supplies		\$1,078,000
Capital Improvements	_	<u>109,870</u>
	Total	\$1,394,370

TWSID does not have any investment accounts.

TWSID maintains three Reserve Accounts, as of February 2020, as follows:
Capital Replacement Fund\$1,000,000

Employee and Director Benefits Fund	1,500,000
Groundwater Well Development Fund	<u>1,000,000</u>
Total	\$3,500,000

Liabilities

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Neither District has incurred any new liabilities since 2016. For a discussion of TWSID's postretirement medical insurance liability, please refer to Attachment 1.

* * * *

Filed Doc #: 39-06052019 05/05/2019 09:16:38 AM Steve J. Bestolarides San Joaquin County Clerk

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Notice			······································	Charles Ph
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	Box 3044	1400 Tenth St., Rm 113	Byron CA 94514	
		Sacramento, CA 95814	Contact:Rick Gilmore,	
		Guoramento, 07 00014	Phone: 209-835-0375	r.gilmore@bbid.org
Count Count	y Clerk y of: <u>San Joaquin</u> ss: 44 N San Joaquin Str	eet Suite 260	Lead Agency (if differ	ent from above):
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Authority cited: Sections 21083, Public Resources Code. Reference Section 21000-21174, Public Resources Code.

Revised 2011

KESOLUTION 2019-07

BYRON BETHANY IRRIGATION DISTRICT AND THE WEST SIDE IRRIGATION DISTRICT RECARDING THE SPHERE OF INFLUENCE UPDATE SPHERE OF INFLUENCE UPDATE SPHERE OF INFLUENCE UPDATE

11 of the California Water Code; 11 of the California Water Code;

WHERERS, BBID is acting as Lead Agency under the California Environmental Quality Act (CEQA);

WHEREAS, the subject of the Initial Study/Proposed Mitigated Wegative Declaration (IS/MND) is an Update to the Sphere of Influence (SOI) for the consolidated Byron Bethany Irrigation District (which will include The West Side Irrigation District (TWSID) territory);

WHEREAS, an SOI Update is characterized as a 'project' and is subject to environmental review under

CEOV:

WHEREAS, the underlying project is the consolidation of BBID and TWSID. This action is categorically. exempt from environmental review under CEQA;

WHEREAS, much of the analysis developed for the SOI Update is contained within a Municipal Service Review (MSR) prepared for the San Joaquin Local Agency Formation Commission, and incorporated herein by reference;

WHEREAS, the proposed Mitigated Negative Declaration was noticed for a 30-day public review period to allow public and agency input on the proposed project (State Clearinghouse No. 2019059012);

WHEREAS, after independent review of the evidence in the record, the Board of Directors has determined that the proposed project will not have a significant impact on the environment; and

NOW THEREFORE BE IT RESOLVED as follows:

1. The Board of Directors has reviewed the Initial Study/Mitigated Negative Declaration and has considered all comments received during the public review process including the Response to Comments. The proposed Mitigated Negative Declaration and the Response to Comments are incorporated by reference and on file with the District Secretary.

2. The Board of Directors finds that the Project has been designed to avoid or mitigate any potentially significant environmental effects and interctore adopts proposed Mitigated Negative Declaration, the comments received, and the Lead Agency's response to those comments, all of which constitute a Final Mitigated Negative Declaration.

 The Board of Directors directs the Ceneral Manager to file a Wotice of Determination, incorporated herein by reference, consistent with the procedural requirements of CEQA. PASSED AND ADOPTED at a Meeting of the Board of Directors of Byron Bethany Irrigation District on 04 June 2019 by the following vote:

AYES: ENOS, M. MAGGIORE, T.MAGGIORE, MUSCO, TUSO NOES: ABSENT: BROWN, KAGEHIRO ABSTAIN:

Tim Maggiore, Vicer resident

Secretary's Certification

I, Kelley Geyer, Deputy Secretary of the Board of Directors of Byron Bethany Irrigation District, do hereby certify that the foregoing Resolution is a true and correct copy entered into the Minutes of the Meeting of 04 June, 2019, at which time a quorum was present, and no motion to amend or rescind the above resolution was made.

Deputy Se etary